

Virginia Opioid Abatement Authority Application for Awards for Cooperative Projects Involving Cities and Counties

1. Contact Information

This application is for cooperative projects consisting of a cooperative partnership between at least two cities and/or counties within the same [Department of Behavioral Health and Developmental Services \(DBHDS\) region](#).

Complete this table for all cities and/or counties involved in the cooperative partnership.

Name of City/County	Contact Person	Mailing Address	Phone #	Email
The City of Alexandria	James Parajon	301 King Street Alexandria, VA 22314	703-746-4300	jim.parajon@alexandriava.gov
Arlington County Government	Mark Schwartz	2100 Clarendon Blvd Arlington, VA 22201	703-228-3414	mschwartz@arlingtonva.us
Fairfax County Government	Bryan Hill	12000 Govt Center Pkwy Suite 552 Fairfax, VA 22053	703-324-2536	CEXBryanHill@fairfaxcounty.gov
Loudoun County Government	Tim Hemstreet	P.O Box 7000 Leesburg, VA 20177	703-777-0200	Tim.Hemstreet@loudoun.gov
Prince William County Government	Christopher Shorter	1 County Complex Court, Prince William, VA 22192	703-792-6723	cshorter@pwcgov.org

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2. Fiscal Agent

- a. One of the participating cities or counties must serve as the fiscal agent for the cooperative project. The fiscal agent will be responsible to ensuring compliance with both financial and programmatic reporting requirements on behalf of the cooperative partnership.
- b. City/County Serving as Fiscal Agent Fairfax County city county
- c. Physical address: 12000 Government Center Parkway Suite 333
- d. Mailing address: _____
(if different than physical address)
- e. Contact Person for this application
 - i. Name: Ellen Volo
 - ii. Job Title: Fairfax County Opioid and Substance Use Task Force Coordinator
 - iii. Office Phone: 703-324-7073 Cell Phone: 571-595-6654
 - iv. Email: ellen.volo@fairfaxcounty.gov

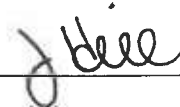
3. Agreements

- a. Attach a copy of the cooperative partnership agreement between the participating cities and/or counties for the project. The agreement should also designate the city or county selected as fiscal agent for the cooperative project. A SAMPLE agreement is available [here](#).
 - i. If any participating city and/or county elects to allocate a portion of its Individual Distribution from the OAA to this regional project, the Cooperative Partnership Agreement should clearly document the commitment and amount.

4. Signature

Signature section must be completed by a person designated with signatory authority in the MOU/MOA noted in Part 3.a of this application.

"I swear or affirm that all information contained in and attached to this application is true to the best of my knowledge."

Signature 
Print Name Bryan Hill
Title County Executive
Date 5/4/2023

5. Project Proposal

Complete the information below for the project the cooperative partnership is requesting to be funded.

a. Is this project:

A new effort for the participating cities/counties.

A proposed supplement or enhancement to a project or effort that is already in place.

How long has the project existed? _____

A combination of enhancing an existing project/effort with new components.

How long has the project existed? _____

b. Provide a brief narrative description of the proposed project including the requested term (1-5 years).

In line with national trends, there has been a troubling increase in youth overdoses and use of opioids (primarily illicit pills) in the Northern Virginia (NOVA) region. This impacts a wide range of community stakeholders: schools, hospitals, law enforcement, fire and rescue departments, the juvenile justice system, nonprofits/community partners, and more. This highly concerning trend is exacerbated by a lack of appropriate youth treatment options in NOVA and very few options in the greater DC metro region. To address this pressing issue, the Community Services Boards (CSBs) in NOVA (hereinafter referred to as Region 2) are partnering to submit this application seeking funds to establish regional substance use detoxification and residential treatment services for adolescents. Region 2 includes the City of Alexandria; the Counties of Arlington, Fairfax, Loudoun, and Prince William; and the cities within these jurisdictions, with a total population of 2,537,934, which is 29% of the population in the Commonwealth, and staffing costs that are up to 40% higher than those found elsewhere in the State.

Region 2 seeks \$5,176,985 from the Opioid Abatement Authority for FY 2024 with the intention of reapplying for these funds on an annual basis for minimally the next five years. The participating jurisdictions collectively will provide a local match of \$1,860,000. The funds will be used to partner with a vendor identified through a procurement process. The Request for Proposals (RFP) was released on April 4, 2023 by Fairfax County, the fiscal agent for this project and proposals are due in early May 2023. Through this procurement process, Region 2 will establish a contract through competitive negotiation for the implementation, management and provision of these services for youth who have an opioid use disorder diagnosis. Adolescents served may also have co-occurring substance use disorders and/or behavioral health diagnoses. Services will be culturally competent and services for non-English speaking individuals and their families will be available. Services sought shall be in accordance with the American Society of Addiction Medicine (ASAM) Levels 3.5 (Clinically Managed Residential Services for Adolescents, typically up to 90 days, including Medication Assisted Treatment, as needed) and 3.7 (Withdrawal Management, including Medically Monitored, as needed). The initial contract will have capacity to serve at least 20 youth.

c. Describe the objectives of this project

The primary objective of this project is to create capacity and establish comprehensive residential treatment and recovery services for adolescents with opioid use disorders and allow them to access services in the community in which they reside, close to their natural support system. Presently, a lack of providers of this program/service necessitates that adolescents needing detox or residential substance use services are placed out-of-state, away from both their natural supports and their outpatient treatment providers, making coordination for aftercare services challenging. In creating this level of care locally, the region seeks to address the gaps in the continuum of care and the disparities in adolescent substance use treatment within Region 2. The main treatment objectives will be providing a safe place for adolescents to detoxify from opioids and other co-occurring substances and provide residential treatment services, reducing opioid use, reducing legal involvement due to opioid use, reducing or preventing opioid overdoses and promoting abstinence and recovery amongst adolescents admitted to the program, regardless of ability to pay or insured status. A secondary objective of this project is to minimize the extent in which youth and their families cycle through numerous systems/institutions due to overdoses, withdrawal symptoms and opioid use. Locally available adolescent withdrawal management/residential services will increase the likelihood that youth receive treatment and decrease the likelihood of a future overdose and associated interaction with fire and rescue departments, law enforcement, and hospitals, etc. It also will reduce the impact on the juvenile justice and school systems. As such, this project is a significant cost avoidance strategy.

d. How was the need determined and how does that need relate to abatement?

Across the Northern Virginia region, the number of youth overdoses and youth reporting opioid use has significantly increased, in line with national trends. This tragic trend has been a huge community issue regularly garnering media attention in Northern Virginia over the last several months (see attached articles depicting what is being seen by each jurisdiction participating in this partnership). As these articles show, our local communities are profoundly impacted by youth overdoses. Several families impacted by youth overdoses and opioid use in the Northern Virginia region are Hispanic and/or speak English as a second language. The Fairfax-Falls Church CSB, which serves the largest jurisdiction in the region, has seen a 439 percent increase in the number of youth served who report opioid use for FY 2023 year to date (YTD) compared to FY 2020, 151 youth in FY 2023 YTD compared to 28 in FY 2020. Similarly, the other Region 2 CSBs also are seeing an increase in youth opioid use. Youth seeking services need detoxification and residential treatment; however, at this time, it is extremely difficult to identify service providers, especially medically monitored withdrawal management. Exhaustive searches have been completed by CSB staff across the region, and these services are unavailable locally; the closest proximity for these services is hundreds of miles away. Without locally available medically monitored withdrawal management, adolescents addicted to opiates and other drugs risk life-threatening withdrawal and/or withdrawal symptoms that lead to continued use. As a result, this level of care has been identified by Region 2 as a critical need as it represents a significant gap in the continuum of care for this very vulnerable population. Region 2 CSB Executive Directors have been networking to promote interest in this project, with local providers of substance use services and at national conferences, to cast a broad net of potential providers. This need and application is within the scope of the "abatement" definition and within the Virginia statutory requirement set forth in Virginia Code § 2.2-2370(A) which lists treatment of opioid use disorder as an acceptable use of OAA funds. Further, Exhibit E: List of Opioid Remediation Uses (from the Distributors and Janssen Settlement Agreement) lists strategies to treat opioid use disorder in line with the ASAM continuum of care (including residential treatment and withdrawal management) as approved uses.

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- e. Who are the targeted beneficiaries, and how many persons are expected to participate per year?

Adolescents will be referred to this program through their local (Region 2) CSB. Region 2 CSBs provide safety net behavioral health services and do not discriminate based on gender identity, race, ethnicity, language, insurance status, etc. The CSBs will work closely with schools, Regional Crisis Call Center, Regional Mobile Crisis teams, juvenile courts and other community stakeholders to identify adolescents in need of this level of care. If an adolescent has public or private insurance that will reimburse for these services, those resources will be utilized. However, if an adolescent needs this level of service and does not have insurance or financial resources, they will be provided the same level of service, regardless of their ability to pay. The RFP that has been issued for this project seeks a 20-bed facility that would allow individuals to move from one level of care into another or the purchase of beds for these services in an existing facility. Estimating that approximately 5 beds will be reserved for detox and 15 beds will be used for longer-term residential care ranging from 30-90 days, and factoring in a utilization of 85%, it is expected that approximately 310 adolescents will be provided detox services annually, and 78 adolescents will be served in longer-term residential services. Many of those receiving detox may also transition into residential beds.

- f. Briefly describe (name or organization, description of role, budget, etc.) the organization(s), including any sub-recipients or contractors (if known) that will be involved in this project. Attach any contracts and/or memoranda of understanding/agreement. If not fully executed, a draft or a narrative describing the scope of services may suffice.

Region 2 has an established record of great success in collaborating to operate intensive services for individuals in Northern Virginia. Through this partnership, the regional continuum of behavioral health services has been expanded over the past decade; this includes many contracted services such as REACH Mobile Crisis and Community Stabilization, REACH Crisis Therapeutic and Adult Transitional Homes, Gateway Highly Intensive and Supervised Homes, PRS Regional Crisis Call Center and the RI Chantilly Crisis Center. Creating these high-intensity programs and operating them at a regional level allows the availability of these more expensive services in Region 2; something that is cost and resource-prohibitive for jurisdictions to do independent of one another.

The RFP seeking youth substance use treatment providers was released on April 4, 2023, with proposals due early May. The RFP is attached to this application and illustrates the scope of services.

g. Is the project classified as evidence-based?

Yes

No

If yes, attach supporting information to this application.

h. Is the project classified as evidence-informed?

Yes

No

If yes, attach supporting information to this application.

i. Has this project been certified or credentialed by a state/federal government agency, or other organization/non-profit?

Yes

See section 7.1 of attached RFP.

No

If yes, attach supporting information to this application.

j. Has this project received any awards or recognition?

Yes

No

If yes, attach supporting information to this application.

k. Does this project have components other than opioid-related treatment as defined?

No, it is 100% related to opioid treatment

Yes, there are other substances involved

If yes, what is the approximate percentage of the project that covers opioid-related abatement (i.e., 20% of the patients who seek services have opioid-related disorders)?

100% of adolescents served through this project will have an opioid use disorder, be at high-risk of developing an opioid use disorder, and/or receive opioid overdose preventative services while subsequently being treated for a non-opioid substance use disorder. Youth with co-occurring substance use and behavioral health diagnoses will also be accepted/ treated.

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- l. Attach a budget for that minimally includes FY2024 with line-item details for the project. If carry-over of OAA funds from FY2024 into FY2025 is expected, include this in the line-item budget. If there is intention to renew the funding (maximum of 4 renewals), include the projected budget for each subsequent fiscal year.
 - i. If a city or county in the cooperative partnership is allocating any of its Direct Distributions and/or any of its Individual Distributions from the OAA to this cooperative project, include line items for each as funding sources for the project.
- m. Complete and attach the [project timeline workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), complete the timeline for each subsequent fiscal year.
- n. Complete and attach the [performance measurement workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), include the complete the performance measures for each subsequent fiscal year.
- o. *(Optional)* Attach any additional narrative materials explaining the project, along with any research, data, plans, letters of support, articles, or other items that may assist the OAA Board of Directors in making an award decision for this project.

**Fairfax County Board of Supervisors Resolution
REGARDING THE VIRGINIA OPIOID ABATEMENT
AUTHORITY GOLD STANDARD INCENTIVE**

At a regular meeting of the Board of Supervisors of Fairfax County, Virginia, held in the Board Auditorium of the Government Center at 12000 Government Center Parkway, Fairfax, Virginia, on April 11, 2023, at which a quorum was present and voting, the following resolution was adopted:

WHEREAS, the Fairfax County Board of Supervisors seeks to mitigate and abate the impacts of the opioid epidemic in Fairfax County; and

WHEREAS, the mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA has invited each city and county in Virginia to submit proposals for grants to support efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids in the Commonwealth; and

WHEREAS, the financial assistance offered by the OAA is needed to provide opioid mitigation and abatement efforts in Fairfax County; and

WHEREAS, the Fairfax County voluntarily agrees to meet the OAA's "Gold Standard" requirements in return for a 25% increase in OAA funding eligibility during Fiscal Year 2023.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of Fairfax County, Virginia hereby authorizes Bryan Hill, County Executive to execute the Incentive Application to the Virginia Opioid Abatement Authority, and to execute all documents in connection therewith.

ADOPTED this 11th day of April, 2023.

A Copy – Teste:



Jill G. Cooper
Clerk for the Board of Supervisors

Virginia Opioid Abatement Authority Region 2 Cooperative Agreement

WHEREAS, the mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth of Virginia through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA operates a financial assistance program to support certain cooperative partnerships of cities and/or counties in Virginia that implement regional efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids; and

WHEREAS, the cities and/or counties and other organizations listed below comprise Region 2 of the Virginia Department of Behavioral Health and Developmental Services; and


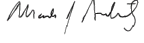



WHEREAS, the cities and/or counties and other organizations listed below agree they will execute a legally binding agreement formalizing a cooperative partnership, with Fairfax County serving as the fiscal agent for the cooperative partnership, if their application to the OAA for financial assistance is approved; and

WHEREAS, the cities and/or counties and other organizations listed below have committed to work together to develop and jointly submit an application for regional cooperative partnership funding from the OAA for the implementation, management, and provision of residential substance use services for adolescents at a total forecasted cost, less 3rd party revenues (insurance and fees), of **\$7,036,985**; and

WHEREAS, the cities and/or counties and other organizations listed below seek a total of **\$5,176,985** in grant funding from the OAA for Fiscal Year 2024; and

WHEREAS, should funding be awarded, each of the cities and/or counties and other organizations listed below have agreed to collectively contribute **\$1,860,000** annually for the implementation, management, and provision of residential substance use services for adolescents for a five year period to start Fiscal Year 2024 with an option to renew annually through Fiscal Year 2029 and contingent on the availability of such funding. The annual contributions, which are based on Region 2 population percentage represented by the locality are as follows: the City of Alexandria intends to contribute \$120,000, Arlington County intends to contribute \$180,000, Fairfax County intends to contribute \$1,010,000, Loudoun County intends to contribute \$340,000, and Prince William County intends to contribute \$210,000.

NOW, THEREFORE, BE IT RESOLVED, that each of the cities and/or counties and other organizations listed below hereby authorize Fairfax County to execute the cooperative partnership grant application to the Virginia Opioid Abatement Authority and to execute all documents in connection therewith.

Locality Name, Authorized Signor Name and Title	Signature	Date
City of Alexandria James Parajon, City Manager	<small>DocuSigned by:</small> 	04/27/2023 12:41:35 PDT
Arlington County Government Mark Schwartz, County Manager	<small>DocuSigned by:</small> 	04/24/2023 15:11:32 EDT
Fairfax County Government Bryan Hill, County Executive	<small>DocuSigned by:</small> 	04/26/2023 10:00:33 PDT
Loudoun County Government Tim Hemstreet, County Administrator	<small>DocuSigned by:</small> 	04/26/2023 14:30:18 EDT
Prince William County Government Christopher Shorter, County Executive	<small>DocuSigned by:</small> 	04/24/2023 19:39:09 PDT