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Do Drug Courts Work? Findings From Drug Court Research

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May 11, 2008

Since its 1993 evaluation of the first drug court (the Miami-Dade County Felony Drug Court), NIJ has sponsored research examining drug court processes, outcomes and costs. A recent example is the 10-year study of the Multnomah County drug court in Portland, Oregon.

Read the evaluation of the Multnomah County drug court in Portland, Oregon (pdf, 100 pages).

Impact of Drug Courts on Recidivism and Cost &

Lower recidivism. Using retrospective data, researchers in several studies found that drug courts reduced recidivism among program participants in contrast to comparable probationers. For example, one study found that within a two-year follow-up period, the felony re-arrest rate decreased from 40 percent before the drug court to 12 percent after the drug

court started in one county, and the felony re-arrest rate decreased from 50 percent to 35 percent in another county. [1]

In an unprecedented longitudinal study that accumulated recidivism and cost analyses of drug court cohorts over 10 years, NIJ researchers found that **drug courts may lower recidivism rates (re-arrests) and significantly lower costs**. They used data from a primarily pre-plea adult drug court in Portland, Oregon, to track 6,500 offenders who participated in the Multnomah County Drug Court between 1991 and 2001. Re-arrests were lower five years or more later compared to re-arrests for similar drug offenders within the same county.

The researchers also found, however, that the drug courts' impact on recidivism varied by year as a result of changes in programming and judge assignments over time. Reductions in recidivism ranged from 17 to 26 percent.

Lower costs. Compared to traditional criminal justice system processing, treatment and other investment costs averaged \$1,392 lower per drug court participant. Reduced recidivism and other long-term program outcomes resulted in public savings of \$6,744 on average per participant (or \$12,218 if victimization costs are included).[2]

Factors for success. Although general research findings are that drug courts can reduce recidivism and promote other positive outcomes such as cost savings, several factors affect a drug court program's success:

- Proper assessment and treatment.
- The role assumed by the judge and the nature of offender interactions with the judge.
- Other variable influences such as drug use trends, staff turnover and resource allocation.

These and other issues, such as treatment service delivery and judicial interaction, are addressed in the NIJ special report, <u>Drug Courts: The Second Decade (pdf, 38 page)</u>.

Through NIJ's **Multisite Adult Drug Court Evaluation** program, researchers examined the underlying processes to identify what practices are effective, for whom, and under what conditions.

About This Article &

This article is based on the grantee report <u>"Impact of a Mature Drug Court Over 10 Years of</u> <u>Operation: Recidivism and Costs "</u> by Michael W. Finigan Ph.D., Shannon M. Carey Ph.D., and Anton Cox B.A; and the NIJ-published report <u>Drug Courts: The Second Decade</u>.

Notes

[note 1] See <u>Evaluating Treatment Drug Courts in Kansas City, Missouri and Pensacola,</u> <u>Florida: Final Reports for Phase I and Phase II</u>, by L. Truitt et al., March 2002, NCJ 198477.

[note 2]See Impact of a Mature Drug Court Over 10 Years of Operation: Recidivism and Costs, by M.W. Finigan et al., July 2007, NCJ 219225.

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Impact of a Mature Drug Court Over 10 Years of Operation: Recidivism and Costs (Final Report)

Impact of a Mature Drug Court Over 10 Years of Operation: Recidivism and Costs (Executive Summary)



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Drug Courts

A Smart Approach to Criminal Justice

Drug courts, which combine treatment with incentives and sanctions, mandatory and random drug testing, and aftercare, are a proven tool for improving public health and public safety. They provide an innovative mechanism for promoting collaboration among the judiciary, prosecutors, community

corrections agencies, drug treatment providers, and other community support groups. These special courts have been operating in the United States for more than 20 years, and their effectiveness is well documented. In times of serious budget cuts, the drug court model offers State and local governments

a cost-effective way to increase the percentage of addicted offenders who achieve sustained recovery, thereby improving public safety and reducing costs associated with re-arrest and additional incarceration. Every \$1 spent on drug courts yields more than \$2 in savings in the criminal justice system alone.

President Obama's FY 2012 Budget request includes approximately \$101 million for drug, mental health, and other problem-solving courts, including Veterans Treatment, Tribal Healing to Wellness, and Family Dependency Treatment Courts. This demonstrates the Administration's support for increasing and enhancing access to substance use disorder treatment. With more than 2,500 drug courts in operation today, approximately 120,000 Americans annually receive the help they need to break the cycle of addiction and recidivism.

Overview

- Drug courts operate on the local level to divert non-violent offenders with substance use problems from incarceration into supervised programs with treatment and rigorous standards of accountability.
- The courts connect the judicial, law enforcement, and treatment communities with other systems and provider
 organizations through comprehensive case management to address participants' other needs, such as
 education, housing, job training, and mental health referrals.
- Drug courts help participants recover from addiction and prevent future criminal activity while also reducing the burden and costs of repeatedly processing low-level, non-violent offenders through the Nation's courts, jails, and prisons.

Drug court programs have a tangible effect on criminal recidivism. A study funded by the Department of Justice examined re-arrest rates for drug court graduates and found that nationally, 84 percent of drug court graduates have not been re-arrested and charged with a serious crime in the first year after graduation, and 72.5 percent have no arrests at the two-year mark.

Additionally, an analysis of drug court cost-effectiveness conducted by The Urban Institute found that drug courts provided \$2.21 in benefits to the criminal justice system for every \$1 invested.2 When expanding the program to all at-risk arrestees, the average return on investment increased even more, resulting in a benefit of \$3.36 for every \$1 spent.

By the Numbers

- The drug court movement continues to grow. Since 1989, drug courts have been established or are being
 planned in all 50 States, the District of Columbia, the Northern Mariana Islands, Puerto Rico, Guam, and in
 nearly 90 Tribal locations (see map.)
- There are more than 2,500 drug court programs throughout the United States.
- Approximately 47 percent of counties in the United States are served by drug courts (see map).

- A review of five independent meta-analyses concluded that drug courts significantly reduce crime by an average of 8 to 26 percentage points; well-administered drug courts were found to reduce crime rates by as much as 35 percent, compared to traditional case dispositions.
- The success of drug courts has led to development of Tribal Wellness, Veterans Treatment, Mentally III Offender, Community, and Family Treatment courts.

The Drug Court Model: Best Practices

Drug court participants are provided intensive treatment and other services for a minimum of one year. There are frequent court appearances and random drug testing, with sanctions and incentives to encourage compliance and completion. Successful completion of the treatment program results in

dismissal of the charges, reduced or set-aside sentences, lesser penalties, or a combination of these. Most important, graduating participants gain the necessary tools to rebuild their lives.

Because the problem of drugs and crime is much too broad for any single agency to tackle alone, drug courts rely upon the daily communication and cooperation of judges, court personnel, probation, treatment providers, and providers of other social services.

Drug courts vary somewhat in terms of their structure, scope, and target populations, but they all share three primary goals:

- 1. Reduced Recidivism Rates
- 2. Reduced Substance Use Among Participants
- 3. Rehabilitation of Participants

Achieving these goals requires adherence to the core organizational structure and attributes of the drug court model. This model, which has successfully been replicated in thousands of courtrooms nationwide, includes the following key components:

- · Integration of alcohol and other drug treatment services within justice system case processing;
- A non-adversarial approach, through which prosecution and defense counsel promote public safety while
 protecting participants' due process rights;
- · Early identification of eligible participants and prompt placement in the drug court;
- · Access to a continuum of alcohol, drug and other treatment, and rehabilitation services;
- · Frequent alcohol and other drug testing to monitor abstinence;
- A coordinated strategy governing drug court responses to participants' compliance or noncompliance;
- Ongoing judicial interaction with each participant;
- · Monitoring and evaluation to measure achievement of program goals and gauge effectiveness;
- Continuing interdisciplinary education to promote effective drug court planning, implementation and operations; and
- Forging of partnerships among drug courts, public agencies, and community-based organizations to generate local support and enhance drug court program effectiveness.

Drug courts following these tenets reduce recidivism and promote other positive outcomes. The magnitude of a court's impact may depend upon how well the practitioners address and balance these core components and adapt to the needs of their clients and court staff.

Connecting Drug Courts to Law Enforcement

A strong partnership with local law enforcement is a critical component of a successful drug court. Street-level enforcement officers provide a unique perspective and benefit to drug court teams. Law enforcement can improve referrals to the court and extend the connection of the drug court team into

the community for further information gathering and monitoring of participants. Law enforcement personnel play important roles not only in the day-to-day operations of the drug court, but also in showing other government and community leaders the public safety efficacy of these courts.

A comprehensive study of the key attributes of successful drug courts reinforces the importance of this relationship. In the 18 adult drug courts studied, researchers found that:

- Having a member from law enforcement on the team was associated with higher graduation rates, compared to teams without a law enforcement member (57 percent versus 46 percent).
- Drug court teams that included law enforcement personnel reduced costs an additional 36 percent over the reductions achieved by traditional drug courts.

In recognition of the importance of law enforcement participation in the drug court process, the National Association of Drug Court Professionals' (NADCP) National Drug Court Institute (NDCI) has created a National Law Enforcement Task Force. This Task Force is designed to increase the involvement of law enforcement personnel in the drug court process and gather critical input from key law enforcement leaders across the country. The Task Force has representatives from a number of law enforcement organizations, including:

- International Association of Chiefs of Police (IACP)
- National Sheriffs Association (NSA)
- National Organization of Black Law Enforcement Executives (NOBLE)
- Hispanic American Police Command Officers Association (HAPCOA)
- National Native American Law Enforcement Association (NNALEA)
- National Organization of Women Law Enforcement Executives (NAWLEE)
- American Probation and Parole Association (APPA)

To further educate and expand law enforcement involvement in drug courts, NDCI is developing a curriculum for law enforcement personnel. This curriculum will include information on the medical aspects of addiction, treatment, and recovery, and how to engage substance abuse service providers. ONDCP is providing the funding for this training course, which will qualify for Police Officer Standards and Training (POST) for the enrolled law enforcement officers.

Training & Technical Assistance Resources

With the expansion of drug courts throughout the country, it is critical to ensure standards for drug court implementation and operations are effectively disseminated to the field. It is also critical for the more than 2,500 courts currently in operation, along with those in the planning and implementation phases, to be fully trained and operating in accordance with the long-standing, strict standards designed for drug courts to achieve optimal outcomes.

In an effort to maintain efficacy and improve the operations of drug courts, NDCI provides critical education, training, and technical assistance to longstanding as well as newly formed drug courts. NDCI is supported by several Federal agencies, including:

- U.S. Department of Justice, Office of Justice Programs (Bureau of Justice Assistance, Office of Juvenile Justice & Delinquency Prevention, and the National Institute of Justice)
- U.S. Department of Health & Human Services, Substance Abuse & Mental Health Services Administration (Center for Substance Abuse Treatment)

A full list of trainings and technical assistance provided by NDCI and funded through these partners is available on the NDCI Web site, at www.ndci.org.

Drug Court Funding Opportunities

NDCI maintains an updated list of Federal funding opportunities available for drug courts. The list is available on the NDCI Web site, at www.ndci.org.

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