

Virginia Opioid Abatement Authority Application for Awards for Cooperative Projects Involving Cities and Counties

1. Contact Information

This application is for cooperative projects consisting of a cooperative partnership between at least two cities and/or counties within the same [Department of Behavioral Health and Developmental Services \(DBHDS\) region](#).

Complete this table for all cities and/or counties involved in the cooperative partnership.

Name of City/County	Contact Person	Mailing Address	Phone #	Email
Caroline County	Charles M. Culley, Jr. County Administrator	P.O. Box 447 Bowling Green, VA 22427	(804) 633-5380	cculley@co.caroline.va.us
City of Fredericksburg	Timonthy J. Baroody City Manager	715 Princess Anne Street P.O. Box 7447 Fredericksburg, VA 22404	(540) 372-1010	tjbaroody@fredericksburgva.gov
King George County	Christopher Miller County Administrator	10459 Courthouse Drive Suite 200 King George, VA 22485	(540) 775-9181	cmiller@co.kinggeorge.state.va.us
Spotsylvania County	Ed Petrovitch County Administrator	P.O. Box 99 Spotsylvania, VA 22553	(540) 507-7010	EPetrovitch@spotsylvania.va.us
Stafford County	Randal E. Vosburg County Administrator	1300 Courthouse Rd Stafford, VA 22554-7232	(540) 658-8670	rvosburg@staffordcountyva.gov
Rappahannock Area Community Services Board (RACSB)	Joseph Wickens Executive Director	600 Jackson St. Fredericksburg, VA 22401	(540) 940-2308	jwickens@rappahannockareacsb.org

Application for Awards for Cooperative
Projects Involving Cities and Counties

2. Fiscal Agent

- a. One of the participating cities or counties must serve as the fiscal agent for the cooperative project. The fiscal agent will be responsible to ensuring compliance with both financial and programmatic reporting requirements on behalf of the cooperative partnership.
- b. City/County Serving as Fiscal Agent Stafford County city county
- c. Physical address: 1300 Courthouse Road, Stafford, VA 22554-7232
- d. Mailing address: 1300 Courthouse Road, Stafford, VA 22554-7232
(if different than physical address)
- e. Contact Person for this application
- i. Name: Anthony Toigo
- ii. Job Title: Intergovernmental Affairs Manager
- iii. Office Phone: (540) 658-4159 Cell Phone: (540) 273-1003
- iv. Email: atoigo@staffordcountyva.gov

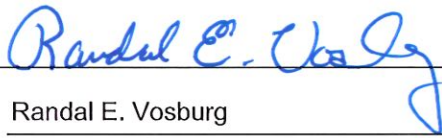
3. Agreements

- a. Attach a copy of the cooperative partnership agreement between the participating cities and/or counties for the project. The agreement should also designate the city or county selected as fiscal agent for the cooperative project. A SAMPLE agreement is available [here](#).
- i. If any participating city and/or county elects to allocate a portion of its Individual Distribution from the OAA to this regional project, the Cooperative Partnership Agreement should clearly document the commitment and amount.

4. Signature

Signature section must be completed by a person designated with signatory authority in the MOU/MOA noted in Part 3.a of this application.

"I swear or affirm that all information contained in and attached to this application is true to the best of my knowledge."

Signature 

Print Name Randal E. Vosburg

Title County Administrator

Date 5/4/23

5. Project Proposal

Complete the information below for the project the cooperative partnership is requesting to be funded.

a. Is this project:

A new effort for the participating cities/counties.

A proposed supplement or enhancement to a project or effort that is already in place.

How long has the project existed? _____

A combination of enhancing an existing project/effort with new components.

How long has the project existed? 2014

b. Provide a brief narrative description of the proposed project including the requested term (1-5 years).

Planning District 16 would like to partner with the Rappahannock Area Community Services Board (RACSB) to expand opioid treatment and recovery services through the implementation of mobile program services for Medication Assisted Treatment (MAT) and the expansion of co-occurring Residential Crisis Stabilization to include detoxification services through the Sunshine Lady House for Wellness and Recovery. Planning District (PD) 16 includes the City of Fredericksburg and the Counties of Caroline, King George, Spotsylvania, and Stafford.

The mobile program services team will include a program manager, nurse practitioner, certified substance abuse counselor (CSAC), and a peer recovery specialist. The mobile services program would be licensed as an Office Based Opioid/Addiction Treatment facility and staff will facilitate inductions, urine and saliva drug screens, medication administration, case management, counseling, peer supports and other harm reduction strategies including Naloxone and fentanyl test strip distribution. The mobile services program team would connect with each locality at least once per week. PD-16 includes rural areas with limited transportation options and mobile services will alleviate barriers to treatment.

Sunshine Lady House for Wellness and Recovery, RACSB's Residential Crisis Stabilization, was constructed to offer medical detox services for those experiencing a mental health crises in conjunction with active substance use. The program shut down the detox services in the spring of 2020, while continuing to provide crisis stabilization. In 2022, RACSB voluntarily permanently closed detox services due to the inability to adequately meet staffing requirements. We are seeking funding to renew and enhance medical detox services at Sunshine Lady House. To enhance services, we seek funding to add a full time certified substance abuse counselor (CSAC), 2 additional part time nurses, and 1 additional certified peer recovery specialist (CPRS) to the existing staffing. We are also seeking funding for the medical provider services required to provide oversight. We are also looking to fund training for all staff on substance use and co-occurring needs. In addition, funding would offset withdrawal medications not covered by insurance and patient resources. Funding is requested for a five year term. A combination of local and regional funding will support the project implementation.

Application for Awards for Cooperative
Projects Involving Cities and Counties

c. Describe the objectives of this project

1. Provide access to medication for individuals with Opioid Use Disorders in all localities within our catchment area at least once/week.
2. Enroll at least 5 people per mobile unit locality within the first two months.
3. Decrease overdose rates through improving access to treatment and naloxone.
4. Reducing the use of emergency or inpatient hospitalizations to address the needs of individuals experiencing co-occurring behavioral health crisis.
5. Mitigate the high correlation between mental health challenges and substance use. Individuals suffering from significant mental health issues have significantly higher rates of substance use. The converse is also true. Most individuals struggling with addiction have an underlying, untreated mental health disorder.
6. Provide comprehensive patient care to stabilize individuals and promote access to on-going community treatment.

d. How was the need determined and how does that need relate to abatement?

In 2020, Planning District 16 lost 127 community members to fatal drug/poison overdoses per the Office of the Chief Medical Examiners' Annual Report. The number of community members lost in 2019 was 83. The RACSB's current MAT program has served over 650 individuals with opioid use disorders since its inception in June of 2017. Local treatment efforts have been a huge accomplishment, but an unmet need remains.

Since the 2017 opening, RACSB's MAT program has worked to reduce barriers to treatment through paying for transportation for eligible individuals, assisting individuals to obtain health insurance through Medicaid, changing our program license from an OTP to an OBOT in order to reduce dosing frequency, assisting individuals in overcoming childcare barriers, and working with our local jail to improve transitions for those leaving incarceration.

An ongoing barrier for many seeking services continues to be the distance from RACSB's Fredericksburg clinic. A mobile unit will remove this barrier by allowing RACSB to bring the clinic's services closer to those in need.

Prior to COVID over 160 individuals annually utilized detox services at the Sunshine Lady House. Due to staffing shortages, particularly with nursing staff, Sunshine Lady House has not been able to resume medically managed withdrawal. Providing comprehensive coverage for addressing an individual's whole health, is one of Sunshine Lady House's main goals. The detox services are one facet of the program's efforts to support individual stability. Through the effective introduction to effective supports and on-going services, Sunshine Lady House is able to prevent inpatient hospitalizations and assure greater individual outcomes. The program allows for individuals to receive needed care through a crisis while linking to needed resources including substance use therapies/treatments, medication management, outpatient therapy, peer supports, housing, and other community services.

**Application for Awards for Cooperative
Projects Involving Cities and Counties**

- e. Who are the targeted beneficiaries, and how many persons are expected to participate per year?

The target population is residents of Planning District 16 with Opioid Use Disorders. We estimate serving approximately 50-100 individuals per year through our mobile program. Targeted populations are individuals who meet criteria for Residential Crisis Stabilization services and need medical detox. We anticipate approximately 200 individuals per year utilizing medical detox under the umbrella of Sunshine Lady House services.

- f. Briefly describe (name or organization, description of role, budget, etc.) the organization(s), including any sub-recipients or contractors (if known) that will be involved in this project. Attach any contracts and/or memoranda of understanding/agreement. If not fully executed, a draft or a narrative describing the scope of services may suffice.

Rappahannock Area Community Services Board (RACSB) will be the sub-recipient for this project.

Mobile MAT Expansion would be covered with funding received through this regional application. Total funding requested is Year-One- \$695,704 with subsequent years at \$525,704. This request includes salaries for 5 new staff positions (\$475,704), treatment supplies and services (\$45,000), and one-time purchase of Mobile Medical Unit (\$175,000). The SLH expansion of detox services would be funded through a match using participating locality OAA funding throughout the grant period. Total locality funding would be \$247,000 annually. This budget includes salaries for one full-time and three part-time new staff positions (\$165,000) and additional supplies, oversight, medications, and participant resources (\$82,000).

Application for Awards for Cooperative
Projects Involving Cities and Counties

g. Is the project classified as evidence-based?

Yes

No

If yes, attach supporting information to this application.

h. Is the project classified as evidence-informed?

Yes

No

If yes, attach supporting information to this application.

i. Has this project been certified or credentialed by a state/federal government agency, or other organization/non-profit?

Yes

No

If yes, attach supporting information to this application.

j. Has this project received any awards or recognition?

Yes

No

If yes, attach supporting information to this application.

k. Does this project have components other than opioid-related treatment as defined?

No, it is 100% related to opioid treatment

Yes, there are other substances involved

If yes, what is the approximate percentage of the project that covers opioid-related abatement (i.e., 20% of the patients who seek services have opioid-related disorders)?

The mobile MAT expansion will be 100% related to opioid treatment. Services provided for the SLH detoxification services will be directed to individuals with opioid-related disorders. Approximately 10% of individuals accessing Sunshine Lady House require detox services due to opioid use. However, the program serves many more who may not need detox at the time of admission but struggle with active opioid use. Consequently, the requested services will support approximately 45% of the individuals accessing crisis stabilization.

**Application for Awards for Cooperative
Projects Involving Cities and Counties**

- l. Attach a budget for that minimally includes FY2024 with line-item details for the project. If carry-over of OAA funds from FY2024 into FY2025 is expected, include this in the line-item budget. If there is intention to renew the funding (maximum of 4 renewals), include the projected budget for each subsequent fiscal year.
 - i. If a city or county in the cooperative partnership is allocating any of its Direct Distributions and/or any of its Individual Distributions from the OAA to this cooperative project, include line items for each as funding sources for the project.
- m. Complete and attach the [project timeline workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), complete the timeline for each subsequent fiscal year.
- n. Complete and attach the [performance measurement workbook](#) for the project minimally for FY2024. If there is intention to renew the funding (maximum of 4 renewals), include the complete the performance measures for each subsequent fiscal year.
- o. *(Optional)* Attach any additional narrative materials explaining the project, along with any research, data, plans, letters of support, articles, or other items that may assist the OAA Board of Directors in making an award decision for this project.



MOTION: GRAHAM

**April 25, 2023
Regular Meeting
Resolution 23-31**

SECOND: DEVINE

RE: Resolution Authorizing the City Manager to Execute the Incentive Application to the Virginia Opioid Abatement Authority and to Execute All Documents in Connection Therewith

ACTION: APPROVED: Ayes: 7; Nays: 0

The Fredericksburg City Council seeks to mitigate and abate the impacts of the opioid epidemic in the City of Fredericksburg.

The mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth through financial support in the form of grants, donations, or other assistance.

The OAA has invited each city and county in Virginia to submit proposals for grants to support efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids in the Commonwealth.

The financial assistance offered by the OAA is needed to provide opioid mitigation and abatement efforts in the City of Fredericksburg.

The City of Fredericksburg voluntarily agrees to meet the OAA's "Gold Standard" requirements in return for a 25% increase in OAA funding eligibility.

The Fredericksburg City Council hereby authorizes the City Manager to execute the incentive application to the Virginia Opioid Abatement Authority and to execute all documents in connection therewith.

Votes:

Ayes: Greenlaw, Frye, Devine, Duffy, Gerlach, Graham, Kelly

Nays: None

Absent from Vote: None

Absent from Meeting: None

Clerk's Certificate

I certify that I am Clerk of Council of the City of Fredericksburg, Virginia, and that the foregoing is a true copy of Resolution No. 23-31, adopted at a meeting of the City Council held April 25, 2023, at which a quorum was present and voted.



Tonya B. Lacey, MMC
Clerk of Council



MOTION: GRAHAM

**April 25, 2023
Regular Meeting
Resolution 23-32**

SECOND: GERLACH

RE: Resolution for the City Manager to Authorize the Virginia Opioid Abatement Authority Cooperative Agreement

ACTION: APPROVED: Ayes: 7; Nays: 0

The mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth through financial support in the form of grants, donations, or other assistance.

The OAA operates a financial assistance program to support certain cooperative partnerships of cities and/or counties in Virginia that implement regional efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids.

The counties of King George, Caroline, Spotsylvania, Stafford along with the City of Fredericksburg are seeking approval from the governing body to commit to work together to develop and jointly submit an application for regional cooperative partnership funding from the OAA.

At least two of the cities and/or counties listed are located within the same region of the Department of Behavioral Health and Developmental Services.

The counties listed and the City agree they will execute a legally binding agreement formalizing the cooperating partnership if the application for financial assistance is approved.

The counties listed and the City agree that Stafford County will serve as the fiscal agent for the cooperative partnership if it is awarded.

The counties listed and the City seek a total of \$695,704 in grant funding from the OAA for Fiscal Year 2024 and \$525,704 per year for years two through five.

The City of Fredericksburg has committed to allocate \$37,050 of its Individual Distribution from the OAA to this project for Fiscal Year 2024 and the remainder of the five-year program.

The counties listed and the City hereby authorize Stafford County acting as fiscal agent to execute the cooperative partnership grant application to the Virginia Opioid Abatement Authority and to execute all documents in connection therewith.

Votes:

Ayes: Greenlaw, Frye, Devine, Duffy, Gerlach, Graham, Kelly

Nays: None

Absent from Vote: None

Absent from Meeting: None

Clerk's Certificate

I certify that I am Clerk of Council of the City of Fredericksburg, Virginia, and that the foregoing is a true copy of Resolution No. 23-32, adopted at a meeting of the City Council held April 25, 2023, at which a quorum was present and voted.



Tonya B. Lacey, MMC
Clerk of Council

BOARD OF SUPERVISORS
COUNTY OF STAFFORD
STAFFORD, VIRGINIA

RESOLUTION

At a regular meeting of the Stafford County Board of Supervisors (the Board) held in the Board Chambers, George L. Gordon, Jr., Government Center, Stafford, Virginia, on the 2nd day of May, 2023:

<u>MEMBERS:</u>	<u>VOTE:</u>
Dr. R. Pamela Yeung, Chairman	Yes
Thomas C. Coen, Vice Chairman	Yes
Tinesha O. Allen	Yes
Meg Bohmke	Yes
Darrell E. English	Yes
Monica L. Gary	Yes
Crystal L. Vanuch	Yes

On motion of Ms. Bohmke, seconded by Ms. Vanuch, which carried by a vote of 7 to 0, the following was adopted:

A RESOLUTION AUTHORIZING AND APPROVING STAFFORD
COUNTY’S PARTICIPATION IN A VIRGINIA OPIOID ABATEMENT
AUTHORITY (OAA) COOPERATIVE PARTNERSHIP AGREEMENT

WHEREAS, the Virginia General Assembly established the Virginia Opioid Abatement Authority (OAA) as an independent body with the purpose of abating and remediating the opioid epidemic in the Commonwealth of Virginia through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA’s Cooperative Partnership Grant program reserves a portion of state-allocated opioid settlement funds for cooperative partnership projects put forward by two or more localities in the same Virginia Department of Behavioral Health & Developmental Services (DBHDS) region; and

WHEREAS, the OAA has invited each city and county in Virginia to submit proposals for grants to support efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids in the Commonwealth; and

WHEREAS, the Board seeks to mitigate and abate impacts of the opioid epidemic in Stafford County, Virginia; and

WHEREAS, Stafford County seeks to partner with the Rappahannock Area Community Services Board (RACSB) and the localities of the RACSB catchment area to submit an OAA Cooperative Partnership Grant Application for mobile Medication Assisted Treatment and Crisis Stabilization for the RACSB; and

WHEREAS, Stafford County is committed to working with the localities of the RACSB catchment area to develop and jointly apply for Cooperative Partnership grant funding from the OAA; and

WHEREAS, a Cooperative Partnership Agreement signed by the participating localities within the RACSB catchment area is a required component of the OAA Cooperative Partnership Grant Application; and

WHEREAS, the Cooperative Partnership application requests \$695,704 in OAA funding, with a local match from the RACSB localities totaling \$247,000, based upon the percentage of individuals served by the RACSB annually; and

WHEREAS, Stafford's annual required local contribution is \$79,040, to be paid from a portion of the County's remaining Individual and Direct OAA Distributions; and


WHEREAS, the Board designates signatory authority for this OAA Cooperative Partnership Grant Application and associated materials to the County Administrator; and

WHEREAS, Stafford County will serve as the fiscal agent for this Cooperative Partnership Grant Application and project if awarded; and

WHEREAS, the Board authorizes Stafford County's participation in the Cooperative Partnership Agreement;

NOW, THEREFORE, BE IT RESOLVED by the Stafford County Board of Supervisors on this the 2nd day of May, 2023, that the County Administrator be and he hereby is authorized to participate in a Virginia Opioid Abatement Authority Cooperative Partnership Agreement.

A Copy, teste:


Randy E. Vosburg
County Administrator

REV:adt

BOARD OF SUPERVISORS
COUNTY OF STAFFORD
STAFFORD, VIRGINIA

RESOLUTION

At a regular meeting of the Stafford County Board of Supervisors (the Board) held in the Board Chambers, George L. Gordon, Jr., Government Center, Stafford, Virginia, on the 2nd day of May, 2023:

<u>MEMBERS:</u>	<u>VOTE:</u>
Dr. R. Pamela Yeung, Chairman	Yes
Thomas C. Coen, Vice Chairman	Yes
Tinesha O. Allen	Yes
Meg Bohmke	Yes
Darrell E. English	Yes
Monica L. Gary	Yes
Crystal L. Vanuch	Yes

On motion of Ms. Bohmke, seconded by Mr. Coen, which carried by a vote of 7 to 0, the following was adopted:

A RESOLUTION AUTHORIZING THE COUNTY ADMINISTRATOR TO SUBMIT A VIRGINIA OPIOID ABATEMENT AUTHORITY (OAA) COOPERATIVE PARTNERSHIP GRANT APPLICATION FOR MOBILE MEDICATION ASSISTED TREATMENT AND CRISIS STABILIZATION FOR OPIOID ABATEMENT

WHEREAS, the Virginia General Assembly established the Virginia Opioid Abatement Authority (OAA) as an independent body with the purpose of abating and remediating the opioid epidemic in the Commonwealth of Virginia through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA's Cooperative Partnership Grant program reserves a portion of state-allocated opioid settlement funds for cooperative partnership projects put forward by two or more localities in the same Virginia Department of Behavioral Health & Developmental Services (DBHDS) region; and

WHEREAS, the OAA has invited each city and county in Virginia to submit proposals for grants to support efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids in the Commonwealth; and

WHEREAS, the Board seeks to mitigate and abate impacts of the opioid epidemic in Stafford County, Virginia; and

WHEREAS, Stafford County seeks to partner with the Rappahannock Area Community Services Board (RACSB) and the localities of the RACSB catchment area to submit an OAA Cooperative Partnership Grant Application for mobile Medication Assisted Treatment and Crisis Stabilization for the RACSB (Projects); and

WHEREAS, the Cooperative Partnership application requests \$695,704 in OAA funding, with a local match from the RACSB localities totaling \$247,000, based upon the percentage of individuals served by the RACSB annually; and

WHEREAS, Stafford's annual required local contribution is \$79,040, to be paid from a portion of the County's remaining Individual and Direct OAA Distributions; and

WHEREAS, the Board designates signatory authority for this OAA Cooperative Partnership Grant Application and associated materials to the County Administrator; and


WHEREAS, by submitting this grant application, Stafford County agrees to the terms & conditions of the OAA Cooperative Partnership Grant Application; and

WHEREAS, the Projects comply with the OAA's Gold Standard in Virginia Code § 2.2-2370(A) and adopted by the Board pursuant to Resolution R23-122; and

WHEREAS, Stafford County will serve as the fiscal agent for this Cooperative Partnership Grant Application and project, pending adoption of the Strategic Partnership Agreement contained in proposed Resolution R23-159;

NOW, THEREFORE, BE IT RESOLVED by the Stafford County Board of Supervisors on this the 2nd day of May, 2023, that the County Administrator be and he hereby is authorized to submit a Virginia Opioid Abatement Authority Cooperative Partnership Grant application for mobile medication assisted treatment and crisis stabilization for opioid abatement.

A Copy, teste:


Randy E. Vosburg
County Administrator

REV:adt

Virginia Opioid Abatement Authority Cooperative Partnership Agreement

WHEREAS, the mission of the Virginia Opioid Abatement Authority (OAA) is to abate and remediate the opioid epidemic in the Commonwealth through financial support in the form of grants, donations, or other assistance; and

WHEREAS, the OAA operates a financial assistance program to support certain cooperative partnerships of cities and/or counties in Virginia that implement regional efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids; and

WHEREAS, the city and counties listed below have committed to work together to develop and jointly apply for regional cooperative partnership funding from the OAA for mobile medication assisted treatment and crisis stabilization services; and

WHEREAS, all of the cities and counties listed below are located within Region 1 and the Rappahannock Area Community Services Board (RACSB) Catchment Area of the Department of Behavioral Health and Developmental Services; and

WHEREAS, the city, counties, and other organizations listed below agree they will execute a legally binding agreement formalizing the cooperating partnership if the application for financial assistance is approved; and

WHEREAS, the city, counties, and other organizations listed below agree that Stafford County will serve as the fiscal agent for the cooperative partnership if it is awarded; and

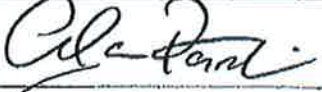



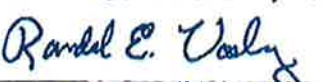
WHEREAS, the city, counties, and other organization listed below agree that funds will be sub-allocated to the RACSB to provide mobile medication assisted treatment and crisis stabilization services if awarded;

WHEREAS, the city, county, and other organizations listed below seek a total of \$695,704 in grant funding from the OAA for Fiscal Year 2024; and

WHEREAS, the city, county, and other organization listed below agree to provide a monetary match of \$247,000, based upon each localities percentage of individuals served by the RACSB annually; and

WHEREAS, Caroline County has committed to allocate \$17,290.00 of its Individual Distribution from the OAA to this project for Fiscal Year 2024; and

WHEREAS, the City of Fredericksburg has committed to allocate \$37,050.00 of its Individual Distribution from the OAA to this project for Fiscal Year 2024; and

Name of City, County, or Organization	Printed Name of Authorized Signor	Title of Authorized Signor	Signature
Caroline County	Charles M. Culley, Jr.	Deputy County Administrator	
City of Fredericksburg	Timothy J. Baroody	City Manager	
King George County	Christopher Miller	County Administrator	
Spotsylvania County	Ed Petrovlitch	County Administrator	 For Ed Petrovlitch
Stafford County	Randal E. Vosburg	County Administrator	
Rappahannock Area Community Services Board (RACSB)	Joseph Wickens	Executive Director	